

Credit Rating Process and Key Rating Factors

Michigan Community College Business Officers Association

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Municipal Bond Rating Basics

- •What is a credit rating? A credit rating is simply an opinion on the ability of a borrower to repay an obligation.
- State Law Credit ratings are required for issues of \$5 million or more unless the bonds are Unlimited Tax or sold to sophisticated investors.
- •Why do we need one? To attract and secure investors.
 Unless an issuer cannot achieve an investment grade rating, a rating is considered obligatory for the sale of any major bond issue.



Municipal Bond Rating Basics

● Who are the rating providers? The three main rating agencies are Moody's Investors Service ("Moody's"), S&P Global ("S&P"), and Fitch Ratings ("Fitch"). Kroll Bond Rating Agency ("KBRA") also recently began providing municipal bond ratings.

Long-Term Municipal Ratings

| | | S&P / Fitch/ |
|-------------------------|---------|--------------|
| | Moody's | <u>Kroll</u> |
| n t | Aaa | AAA |
| e | Aa | AA |
| Investment Grade | Α | Α |
| <u>∈</u> 5 | Baa | BBB |
| | Ва | BB |
| Ше | В | В |
| esti | Caa | CCC |
| Non-Investment Grade | Ca | CC |
| on- rad | C | С |
| Žΰ | | |

<u>Short-Term</u> Municipal Ratings

| Moody's MIG1 MIG2 MIG3 MIG4 | <u>S&P</u> SP-1+ SP-1 SP-2 SP-3 | Fitch F1 F2 F3 | Kroll K1 K2 K3 |
|---|---|-------------------------|-------------------------|
|---|---|-------------------------|-------------------------|



Rating Modifiers

INVESTMENT GRADE RATINGS

| | Fitch | | | | | |
|---------|-------|--|--|--|--|--|
| Moody's | Kroll | | | | | |
| Aaa | AAA | | | | | |
| Aa1 | AA+ | | | | | |
| Aa2 | AA | | | | | |
| Aa3 | AA- | | | | | |
| A1 | A+ | | | | | |
| A2 | Α | | | | | |
| A3 | A- | | | | | |
| Baa1 | BBB+ | | | | | |
| Baa2 | BBB | | | | | |
| Baa3 | BBB- | | | | | |

S&P

INVESTMENT GRADE LINE -->

SPECULATIVE GRADE RATINGS

Ba1 BB+ Ba2 BB Ba3 BB-**B1** B+ **B2** В **B3** B-CCC Caa Ca CC



Rating Outlooks

Rating outlooks are another modifier used to reflect the likely future direction of a credit rating

- Typical rating "outlook horizon" is a two year period
- Outlooks Used
 - Positive Outlook
 - Stable or No Outlook
- Negative Outlook



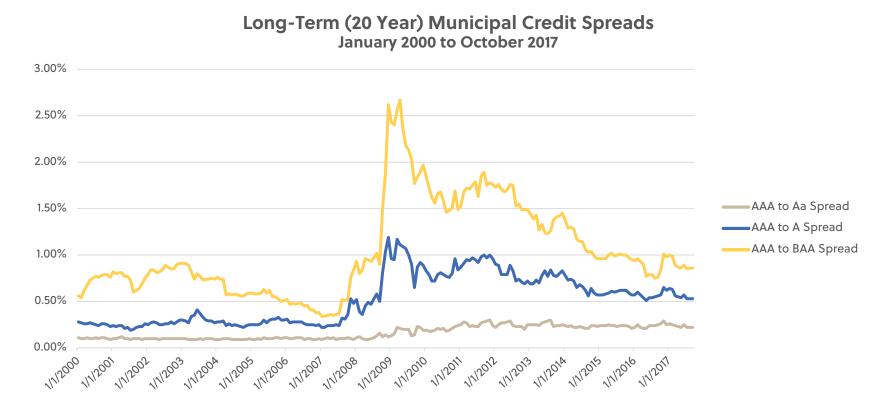
Rating Outlooks

- Impact of Rating Outlooks
- Stable Outlook No market impact
- Positive Outlook Value of likely future rating will not be fully reflected in lower interest rates
- Negative Outlook Possible future rating downgrade is already factored in, causing higher interest rates



The Value of a Strong Credit Rating

• Strong credit ratings will result in lower cost of borrowing. The table below shows the spreads between interest rates of various credit rating categories.





External Factors (Generally Beyond Your Control)

- Economy
 - Broad economic base that can withstand economic downturns
 - Character and diversity of largest employers
 - Current and Projected Development



External Factors (Generally Beyond Your Control)

Tax Base

- •Demonstrated tax base stability & growth trend
- Concentration or diversity of tax base (by sector & property type)
- Concentration or diversity of largest taxpayers
- Future Growth Opportunity (% built out vs open space)
- Significant tax appeals



External Factors (Generally Beyond Your Control)

- Wealth Indicators
 - Per Capita Property Values
 - Per Capital & Per Household Income levels
- Employment Conditions
 - Percentage Unemployment
 - Comparison to State and National Averages



External Factors (Generally Beyond Your Control)

- Enrollment Trends
 - Stable or growing enrollment
 - Future enrollment projections and basis for projections
- Student Tuition and Auxiliary Charges
 - Review of recent tuition changes (past few years)
 - Process for determining tuition
 - Flexibility to raise tuition
 - Tuition rates relative to competition



Internal Factors (Within Your Control)

- Maintain Sound Financial Position and Reserves
 - •Financial flexibility to address unforeseen circumstances
 - Liquidity levels
 - •Fund balance (actual & projected) as % of operations
- Recent & Projected Financial Results
 - Most recent audit will be accepted truth
 - Current year budget assumptions & expected results
 - Following year's budget & budget assumptions



Internal Factors (Within Your Control)

Manageable Debt Burden

- Direct and overlapping debt as well as pension and other post employment benefit liabilities
- Debt service as percent of operating expenditures
- Rapid or slow amortization of debt

Other Debt

- Privately placed debt and concern for default and acceleration provisions
- Cash flow borrowing timing issue vs weak finances
- Expected future financing



Internal Factors (Within Your Control)

- Pension and Other Post-Employment Benefits
 - Current payments in comparison to overall financial position
 - Funded status of pension plans
 - Potential for increases in employer contributions
- Labor Relations
 - No history of strikes
 - Settled contracts
 - Contract wage and benefit provisions



Revenue/Expenditure Assumptions for Annual Budgeting

- How many years of history do you use when forecasting trends?
- What outside sources of information do you use or consult? Or is it all done in house?
- What methodology do you use for budgeting (line item, zero base, etc)?

Budget Amendments & Updates

- How many times per year do you provide the board with budget-to-actual reports? Please provide most recent report.
- In case of an emergency, how quickly could an amendment to the budget be made?
- Provide a copy of most recent budget to actual



Long-Term Financial Planning

- Is any type of multiple-year financial forecasting utilized? Or is it just the budget year?
- How frequently are these projections updated?
- Provide a copy of projections.

Long-Term Capital Planning

- Is a written, multiple-year capital improvement plan maintained? If so how many years does the plan look forward?
- If so, how frequently is the plan updated?
- Provide a copy of the plan.



Investment Management Policies

- Is there a formally approved investment management policy, or are the state guidelines simply followed when making investments?
- How often are investments and holdings reported to the board?
- Provide a copy of the policy and most recent report.

Debt Management Policies

- Is there an approved debt management policy that goes beyond statutory limitations to restrict the structure or amount of debt issued?
- Provide a copy of the policy.



Reserve and Liquidity Policies

- Has the board approved a formal fund balance or reserve policy or is there a target to maintain a certain fund balance?
- If there is a target, why was that particular target chosen?
- Provide a copy of the policy.



Red Flags

• SUSPECT PRACTICES AND INDICATORS

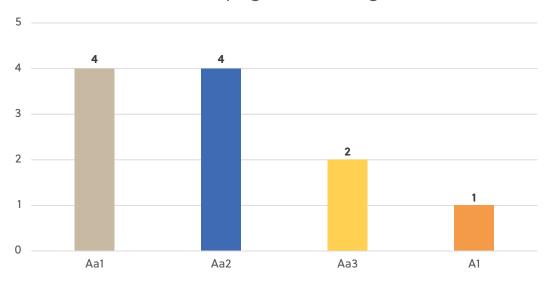
- Operating and Capital Expenditure Deferrals
- Revenue Accruals Accruing Receivables and not Payables
- Fund Balance Fluctuation & Deterioration 10% + Preferred
- Cash Flow Borrowing and Deficit Bonds
- Asset Sales and Debt Restructuring to Relieve Cash Flow
- Liberal Budgeting Assumptions Escalated Revenue Projections



Michigan Community College Ratings

- The following chart shows the underlying Moody's ratings for Michigan community colleges as of October 13, 2017.
- All 11 of Michigan community colleges rated by Moody's carry an underlying rating of A1 or better, and 8 of the 11 carry Aa2 or better underlying ratings from Moody's.

Moody's Michigan Community Colleges Underlying Credit Ratings



Source: Moody's Investor Service, October 13, 2017



Key Data Points for Moody's Community College GO Bond Scorecard

• The Moody's Community College General Obligation Bond Scorecard is broken down into 4 weighted categories. Below is a listing of each category and its weighted factor.

| • Economy / Tax Base (30% weight) | Sub-factor Weight | | | | | | |
|---|-------------------|--|--|--|--|--|--|
| Tax Base Size (full value) | 10% | | | | | | |
| Full Value Per Capita | 10% | | | | | | |
| Wealth (median family income) | 10% | | | | | | |
| • Finances (30% weight) | | | | | | | |
| • Fund Balance (% of revenues) | 10% | | | | | | |
| • Fund Balance Trend (5-year change) | 5% | | | | | | |
| Cash Balance (% of revenues) | 10% | | | | | | |
| Cash Balance Trend (5-year change) | 5% | | | | | | |
| Management (20% weight) | | | | | | | |
| • Institutional Framework 10% | | | | | | | |
| Operating History | 10% | | | | | | |
| • Debt / Pensions (20%) | | | | | | | |
| Debt to Full Value | 5% | | | | | | |
| Debt to Revenue | 5% | | | | | | |
| Moody's-adjusted Net Pension Liability (3-year average) to Full Value | 5% | | | | | | |
| Moody's-adjusted Net Pension Liability (3-year average) to Full Value | 5% | | | | | | |



Moody's National Community College Medians

• The table below provides some of the median community college data at various rating categories for 2016.

| | NATIONAL COMMUNITY COLLEGE MEDIANS | | | | | | | | | | | | | |
|----------|------------------------------------|--------------|--------------|---------|-------------------------------|--------------|-------------|--------------|--------------------------|----------|------------|------------|------------|------------|
| | Tax E | Base Statist | ics & Ratios | ; | Financial Statistics & Ratios | | | | Debt Statistics & Ratios | | | | | |
| | | Avg. | | Top Ten | General | 5-Year | Operating | 5-Year | 5 Yr Avg of | Direct | Net Direct | Payout, 10 | 3-Year | 3-Year Avg |
| | | Annual | | Tax | Fund | Change in | Net Cash as | Change in | Operating | Net Debt | Debt / | Years, | Avg of | of Moody's |
| | | Increase | | Payers | Balance as | Fund | % of | Cash | Revenues / | as % of | Operating | General | Moody's | ANPL / |
| Rating | Total Full | in Full | Full Value | as % of | % of | Balance as % | Operating | Balance as % | Operating | Full | Revenues | Obligation | ANPL/ | Operating |
| Category | Value (\$000) | Value (%) | Per Capita | Total | Revenues | of Revenues | Revenues | of Revenues | Expenditures | Value | (x) | Debt (%) | Full Value | Revenues |
| Aaa | \$69,024,740 | 0.9 | \$ 92,450 | 2.5 | 33.2 | 11.9 | 43.2 | 12.4 | 1 | 0.2 | 95 | 88.8 | 0.2 | 108.6 |
| Aa3 | \$17,758,291 | 2.7 | \$124,518 | 6.7 | 17.5 | 6.8 | 26.7 | 17.8 | 1 | 0.3 | 152.4 | 56.2 | 0.3 | 148.6 |
| Aa1 | \$49,948,375 | 3.1 | \$ 85,825 | 2.8 | 25.5 | 4.7 | 35.7 | 8.3 | 1 | 0.2 | 93.5 | 81 | 0.3 | 119.7 |
| A2 | \$18,198,401 | 3.1 | N/A | 6 | 32 | 13 | 29.1 | 42.8 | 1 | 0.5 | 137.8 | 41.5 | 0.4 | 116.5 |
| A1 | \$ 9,709,324 | 1.4 | \$ 64,701 | 14.2 | 14.3 | 9 | 26 | 21.5 | 1 | 0.7 | 122.1 | 35.4 | 0.6 | 154.7 |

Source: Moody's Investor's Service, November 2017



Timing and Selection of Ratings

- The bond rating process will typically occur:
 - When new bonds are issued
 - When the rating agency is in the process of surveilling the rating.

Both will typically require providing the rating agency with updated information as well as a conference call with the rating analyst.

Strongly recommended to include your financial advisor on any rating call, as they can help direct questions and/or responses to the rating analyst questions.

- The size and term of a bond issuance will determine if more than one bond rating is beneficial.
 - •If using only one rating, your advisor should review the district's outstanding credit ratings, the dates the ratings were last issued, financial and economic information on the District, as well a current market preferences in order to determine the rating agency to use.

Questions?

PFM Michigan management team:

- Paul R. Stauder, Managing Director
- Kari L. Blanchett, Managing Director
- RJ Naughton, Director
- Nate Watson, Senior Managing Consultant
- Dale Deis, Senior Managing Consultant

stauderp@pfm.com

blanchettk@pfm.com

naughtonrj@pfm.com

watsonn@pfm.com

deisd@pfm.com

